

Message Text

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TO AMEMBASSY ANKARA PRIORITY

INFO AMEMBASSY ATHENS

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COMDT COGARD

C O N F I D E N T I A L STATE 114977

E.O. 11652: GDS

TAGS:MARR, PFOR, TU

SUBJ: TURKISH DCA: AGREED ARRANGEMENTS: RELATIONSHIP

BETWEENCOMMANDERS/JOINT USE

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REF: (A) ANKARA 3133, (B) ANKARA 1996, (C) ANKARA 1962
(D) ANKARA 1810

1. DEPARTMENT AND DOD CONCUR IN EMBASSY VIEW IN REF C THAT
TURKISH DRAFT AGREED ARRANGEMENT ON RELATIONSHIP BETWEEN
COMMANDERS AND JOINT USE (REF D) ATTEMPTS TO CONFER AUTHO-

RITY ON TURKISH INSTALLATION COMMANDER FAR EXCEEDING ANY-
THING CONTEMPLATED BY DCA. ARTICLE V OF DCA SETS FORTH
PRINCIPLES GOVERNING COMMAND AND CONTROL AND NO PROVISION
IS MADE FOR FURTHER ELABORATION OF SUCH PRINCIPLES. ONLY
AGREED ARRANGEMENTS CONTEMPLATED BY ARTICLE V ARE THOSE
DEALING WITH WORKING RELATIONSHIP AND PROCEDURES FOR
CONSULTATION BETWEEN INSTALLATION COMMANDER AND U.S. SENIOR
OFFICER "TAKING INTO ACCOUNT THE PARTICULARITIES OF EACH
INSTALLATION," AND JOINT USE ARRANGEMENTS ENVISAGED IN
ARTICLE VII OF DCA. IT IS IMPORTANT THAT NEGOTIATIONS ON
AGREED ARRANGEMENTS BE CONTAINED WITHIN THE BOUNDS CALLED
FOR BY DCA; OTHERWISE, WE WILL FIND OURSELVES RENEGOTIAT-
ING IMPORTANT ISSUES SUCH AS COMMAND AND CONTROL.

2. WHILE WE AGREE THAT TURKISH DRAFT IS UNACCEPTABLE BASIS
FOR NEGOTIATION, WE HAVE TWO BASIC DIFFICULTIES WITH
COUNTRY TEAM COUNTERDRAFT SET FORTH IN REF B: (1) IT OPENS
UP COMMAND AND CONTROL PRINCIPLES FOR RENEGOTIATION; AND
(2) IT IS CAST IN FORM OF GENERAL AGREED ARRANGEMENT WHICH
WOULD APPLY TO ALL INSTALLATIONS, AS OPPOSED TO MODEL
PROVISIONS FOR INSERTION INTO THE SPECIFIC AGREED ARRANGE-
MENTS FOR EACH INSTALLATION CONTEMPLATED BY ARTICLES V AND
VII OF DCA. ALTHOUGH UNACCEPTABLE IN SUBSTANTIVE CONTENT,
TURKISH DRAFT IS CAST IN CORRECT FORM AS MODEL FOR IMPE-
MENTING ARRANGEMENTS TO BE CONCLUDED FOR EACH INSTALLATION.

3. WE CONCUR, FOR EXAMPLE, IN TITLES USED IN TURKISH
DRAFT AGREED ARRANGEMENT FOR ARTICLE XI, "JOINT USE ARRAN-
GEMENT," AND PARAGRAPH 7 OF THE SAME ARTICLE, "WORKING
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RELATIONSHIP AND PROCEDURES FOR CONSULTATIONS BETWEEN THE
TURKISH INSTALLATION COMMANDER AND SENIOR U.S. OFFICER."
TURKISH DRAFT, OF COURSE, AFTER USING PROPER TITLES, THEN
PROCEEDS TO COMPLETELY RESTATE IN TURKISH FAVOR PRINCIPLES
OF COMMAND AND CONTROL.

4. WITH ABOVE GENERAL GUIDANCE IN MIND, MISSION IS
REQUESTED TO PREPARE NEW U.S. COUNTERDRAFT LIMITED TO
MODEL PROVISIONS FOR PARTICULAR INSTALLATIONS COVERING ONLY
AGREED ARRANGEMENTS FOR JOINT USE ARRANGEMENTS AND WORKING
RELATIONSHIP AND PROCEDURES FOR CONSULTATION BETWEEN
INSTALLATION COMMANDER AND U.S. SENIOR OFFICER. COMMAND
AND CONTROL PRINCIPLES CONTAINED IN ARTICLE V OF DCA
SHOULD NOT BE REPEATED OR AMPLIFIED IN AGREED ARRANGEMENTS,
BUT GENERAL CROSS REFERENCES MAY BE MADE TO THEM IF DEEMED
NECESSARY. CHRISTOPHER

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